

# Evaluation of the NIH Grant Review Process

November 2018

Presentation for the Health Research Alliance

Richard Nakamura, Ph.D., Retired

Former Director, Center for Scientific Review, NIH

Former Scientific Director, NIMH

Former Deputy Director, NIMH

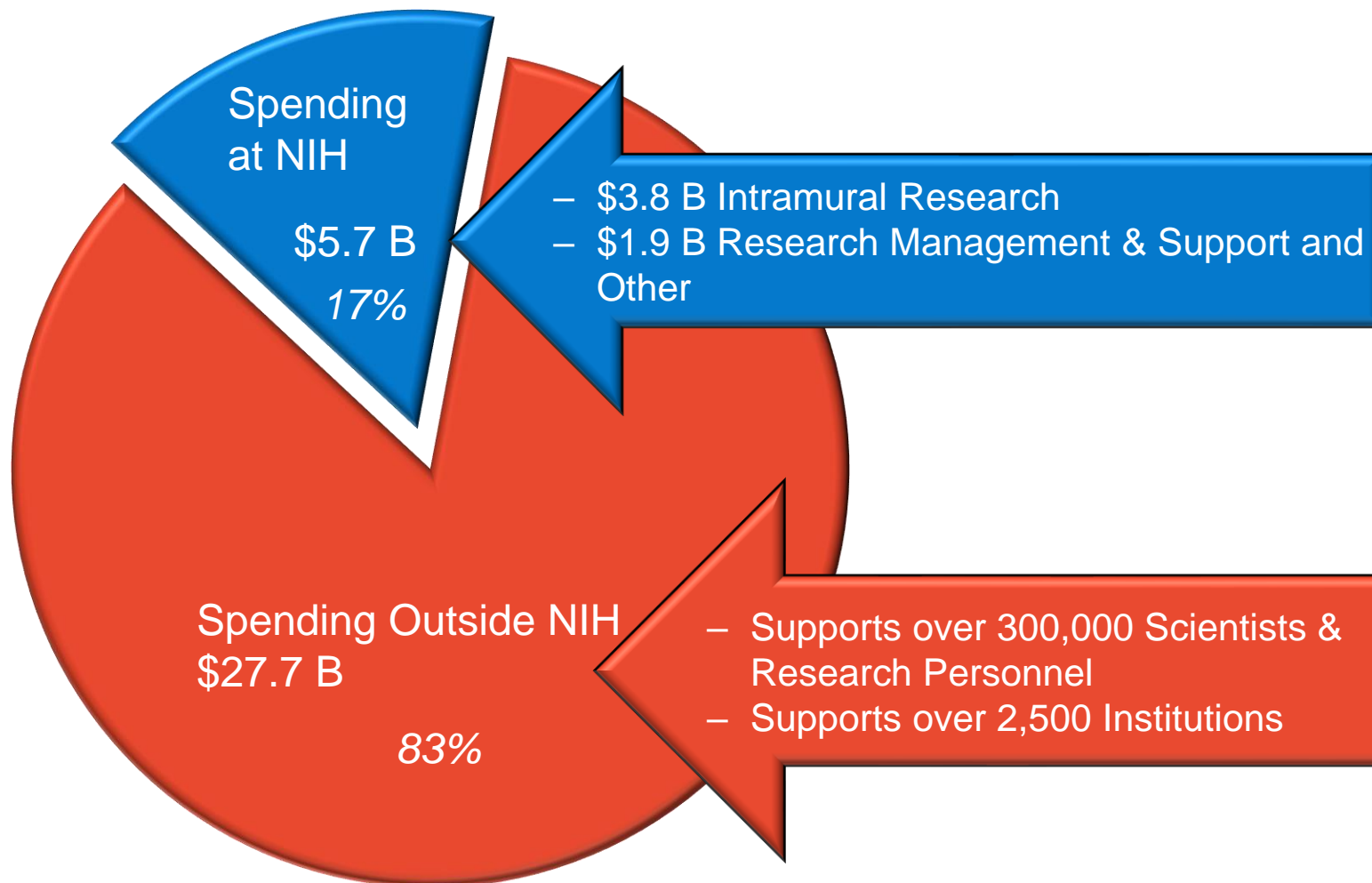
# NIH . . . A Great Mission Shared Across Science



NIH's mission is to seek fundamental knowledge about the nature and behavior of living systems and the application of that knowledge to enhance health, lengthen life, and reduce illness and disability.

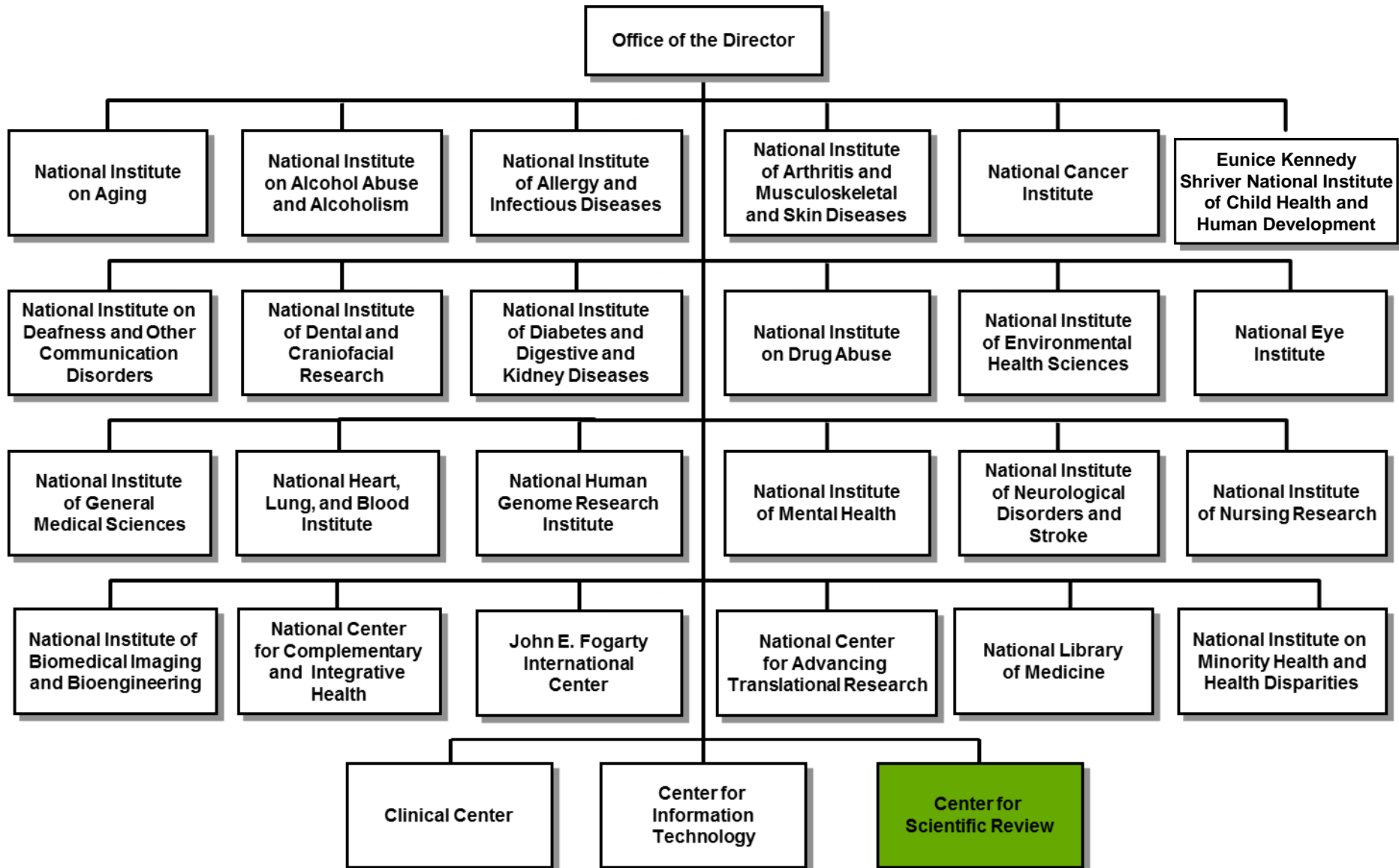
*NIH achieves its mission largely through awarding research grants based upon peer review of applications from extramural scientists*

# NIH Extramural & Intramural Funding FY 2017 Enacted: \$33.4 Billion

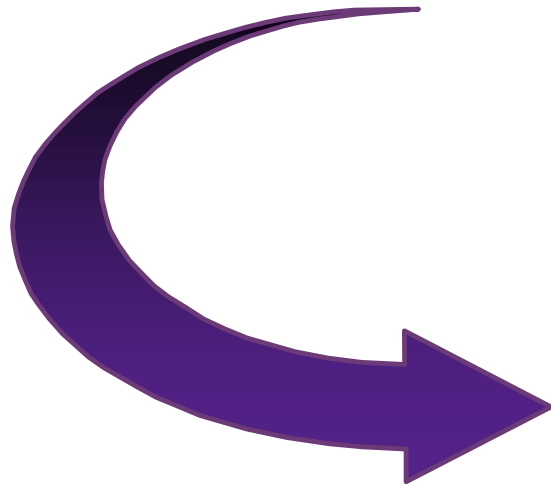


# NIH Peer Review and Awards

# Grant Applications Can Be Funded by One of 24 NIH Institutes or Centers



# 2-Level Review System for NIH Grants



## First Level of Review

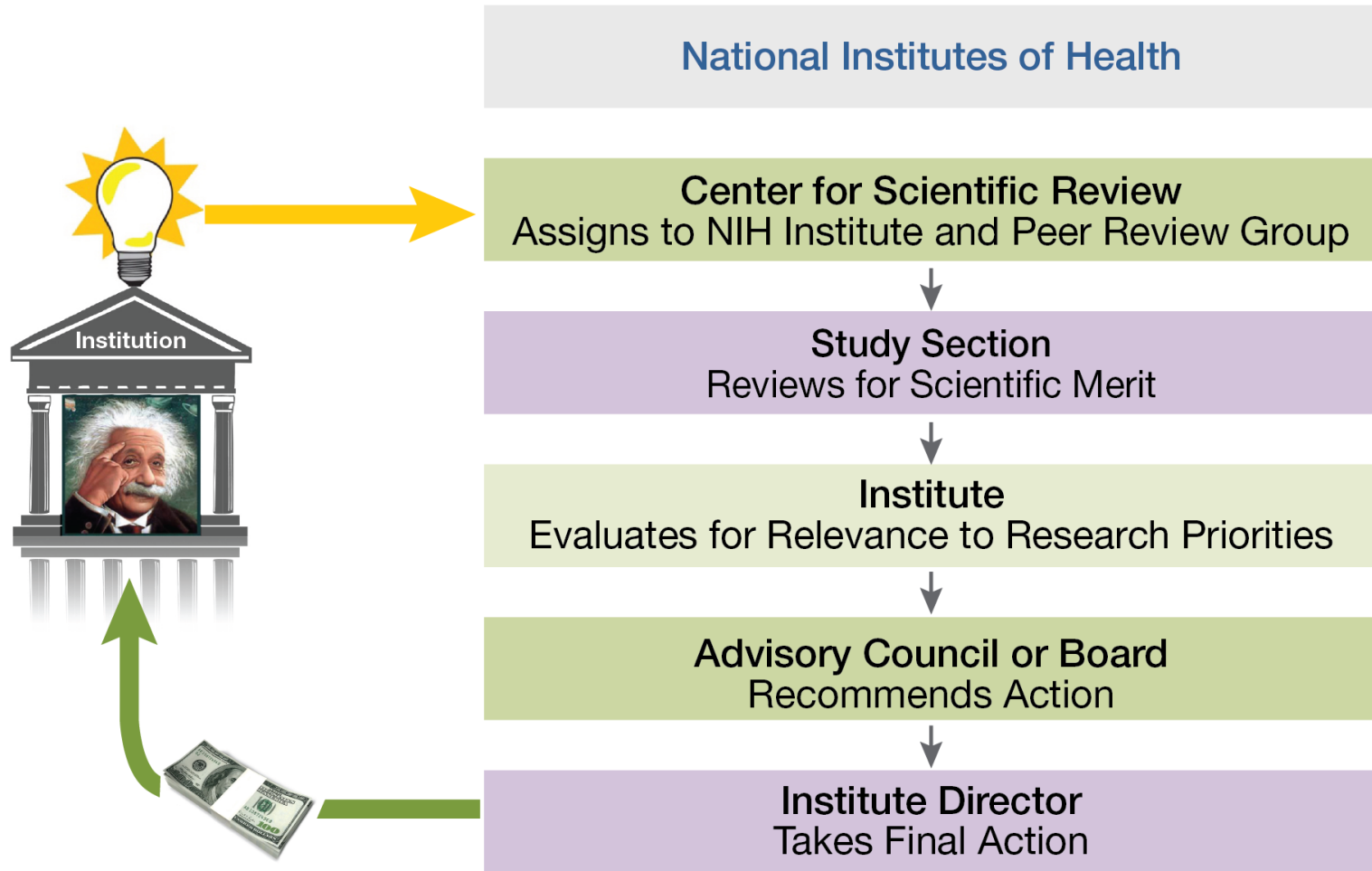
Scientific Review Group  
(Study Section) at CSR or IC

## Second Level of Review

NIH Institute/Center Council



# Peer Review and Funding of NIH Grant Applications



# Role of the Scientific Review Group (SRG) or Study Section

**A federal advisory group, consisting of independent scientists, that evaluates grant applications for NIH.**

- Provides scientific impact scores and critiques of each grant application under the official supervision of a scientifically trained federal official
- The scores are rank ordered and percentiled and sent along with the application and summary statement to an institute for award consideration





**The SRO Convenes the Study Section Meeting**

Studying the review process

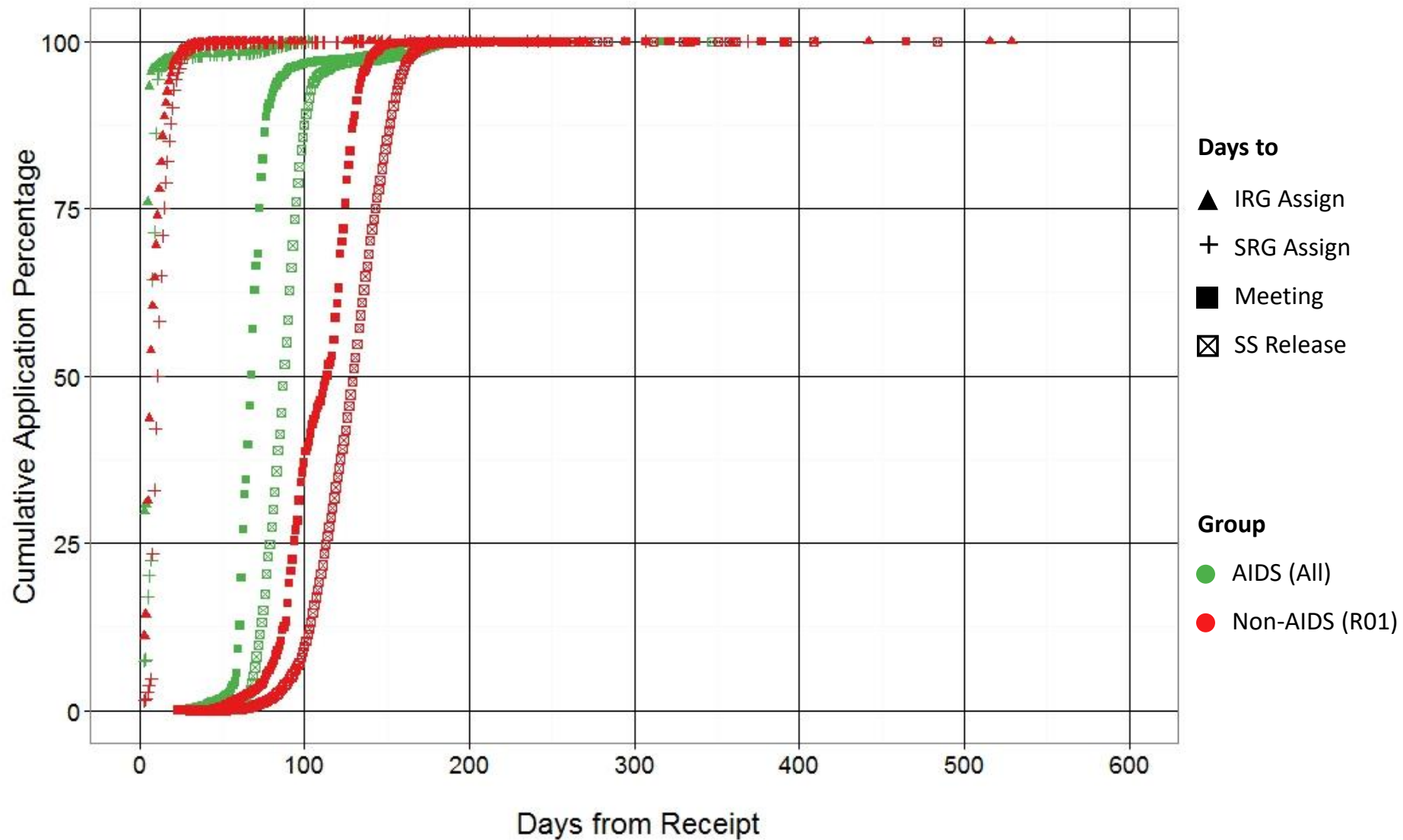
# Improving Review: Goals, Measures, Tools

In the last few years, CSR has developed multiple approaches to examine the quality of review via the CSR Research Unit:

- Strategy for Quality Measurement
- CSR Quick Feedback Surveys
- Evaluation of Review Alternatives
- Ranking/scoring Studies
- Assessing Fairness and Reliability in Peer Review

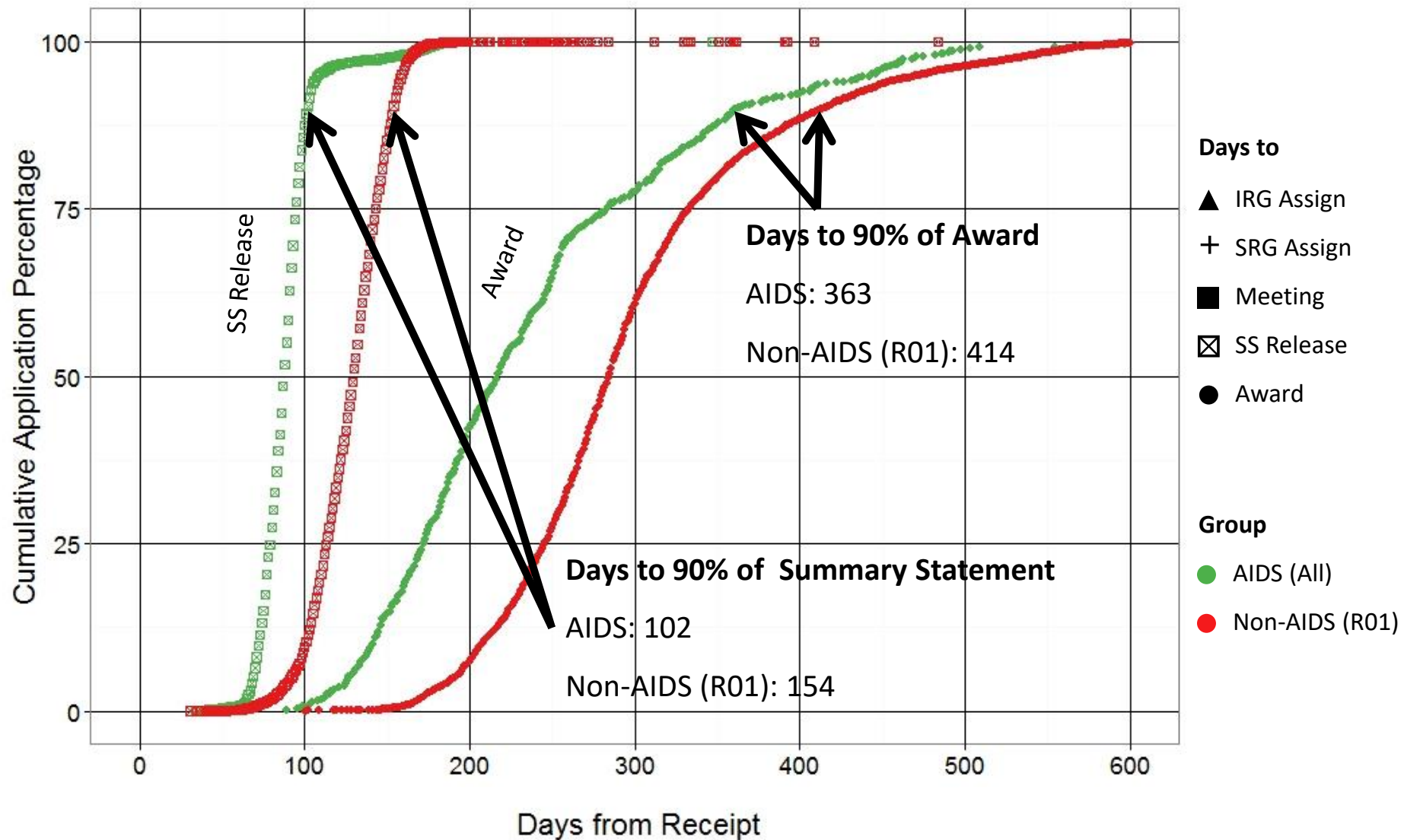
Efficiency: Speed of review

# CSR: Kinetics of Peer Review and Award (2010-2012 Chartered)



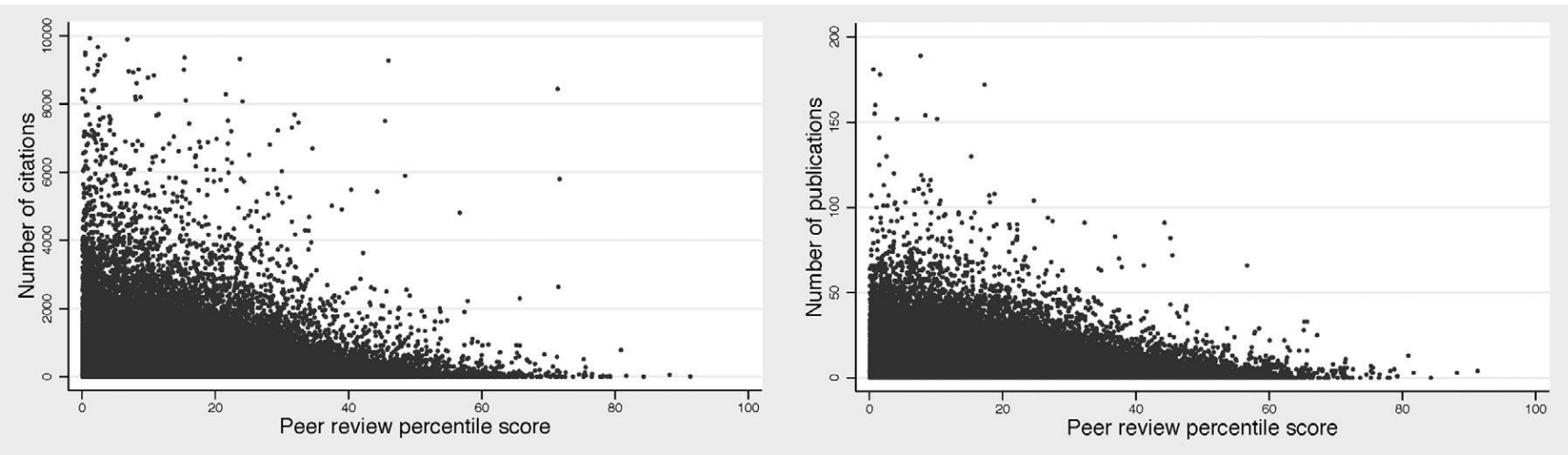


# CSR: Kinetics of Peer Review and Award (2010-2012 Chartered)



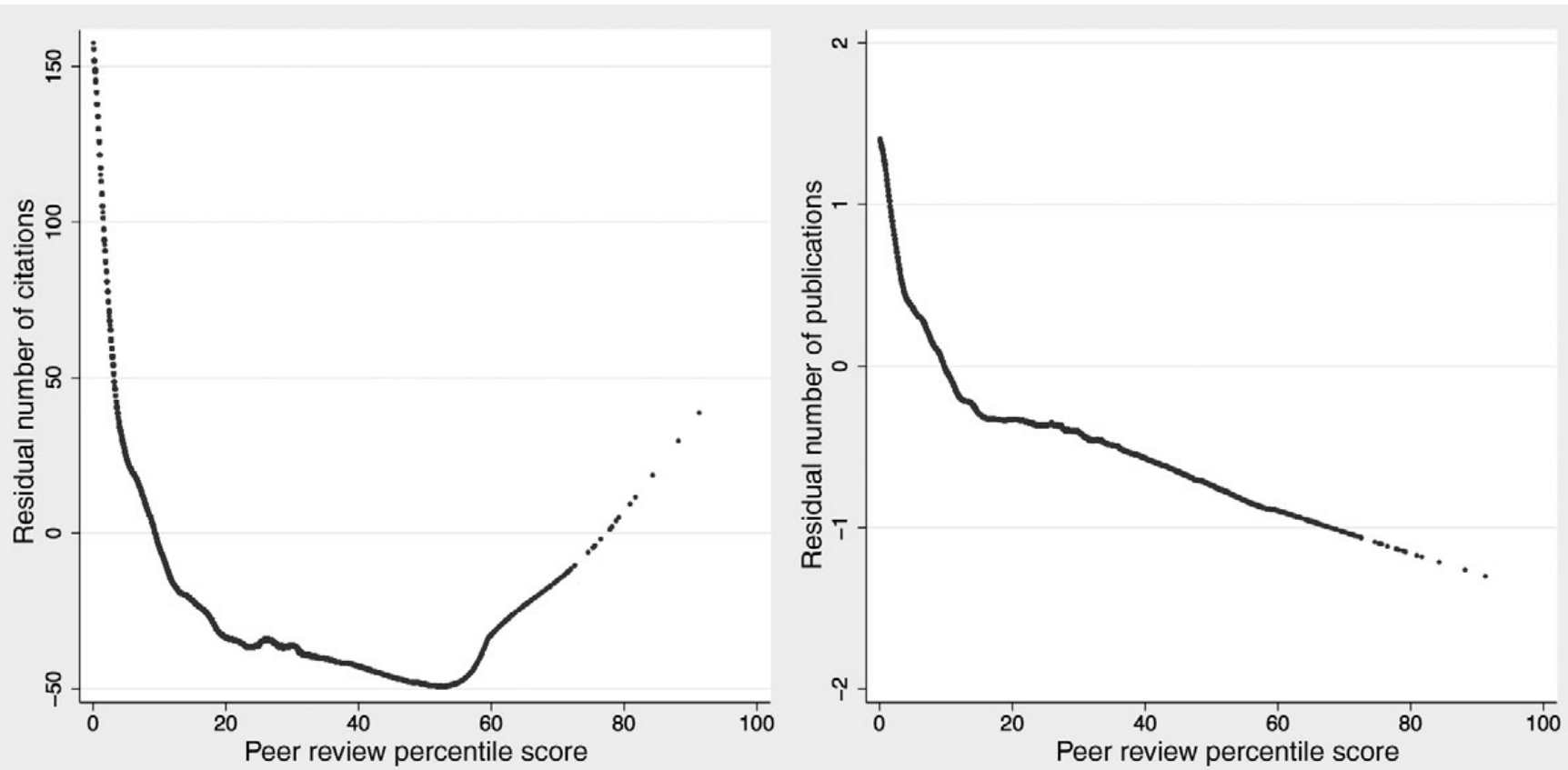
# Judging Performance by Outcome

# Positive relationship of score to outcomes



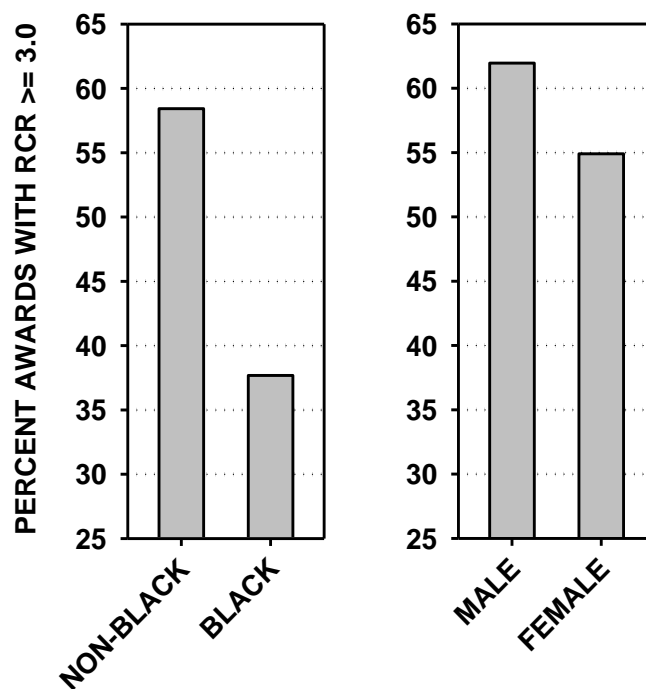


Best rated application are the most productive



Issue of bibliometrics

## Women and Black/AA Appear to be Less Productive by Bibliometric Measures



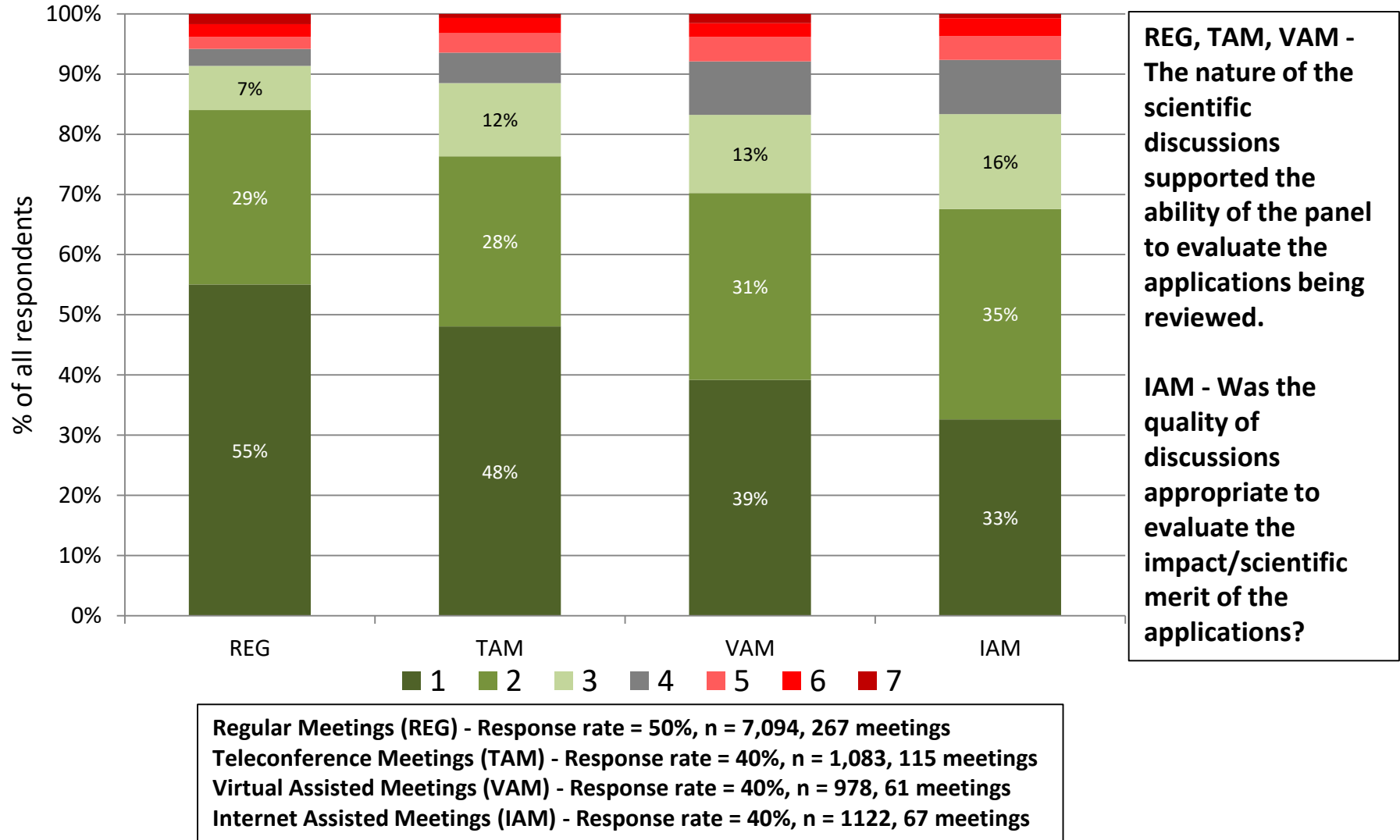
Analysis of Type 1 R01 awards in FY 2010 ( $N=3,900$ ). Percentage of 'Productive' awards (awards with at least one publication with an  $RCR \geq 3.0$ ). Black ( $N=69$ ), Non-black ( $N=3612$ ) Not-Reported ( $N=219$ , not shown above),  $\chi^2(2, N = 3900) = 12.82$ ,  $p = 0.0016$ . Male ( $N=2392$ ), Female ( $N=969$ ) Unknown ( $N=539$ , not shown above),  $\chi^2(2, N = 3900) = 57.072$ ,  $p < 0.0001$ .

Manipulating citation-based measures produces the wrong incentives

1. Publish many papers
2. Publish methods papers
3. Cite as many grants as possible on each paper
4. Use a low threshold for authorship and trade for such favors
5. Encourage students to cite one's papers; specify a preferred paper
6. Discourage citations outside one's "school of thought"

# Scientists as Judges

# Comparison of Quality of Discussion by Review Format



Likert type scale where 1 = very strongly agree to 7 = very strongly disagree

# Fairness of Review

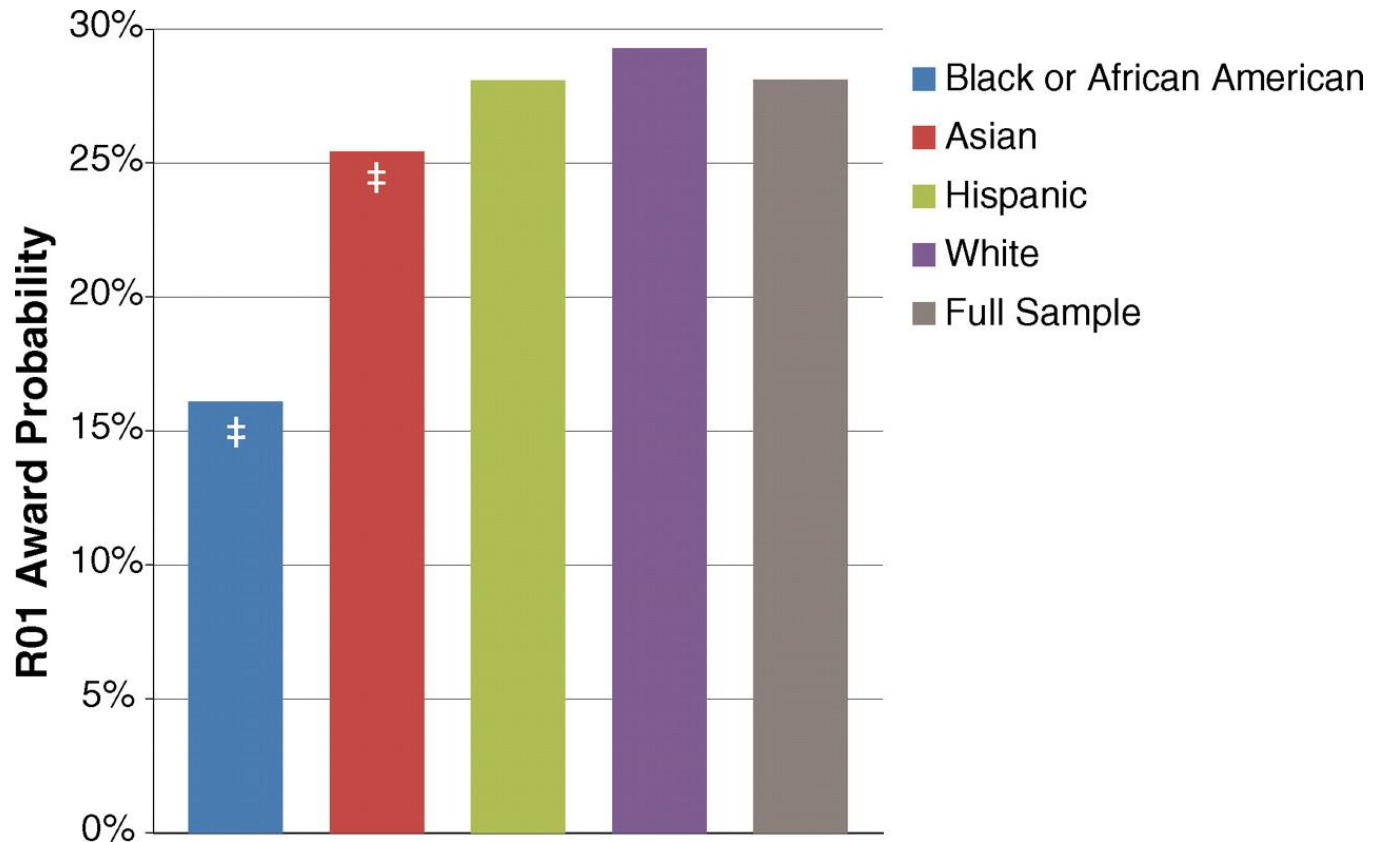
# Fairness of Review

- In general, review is pretty fair
- Stage of career
- Gender
- Field
- Race/Ethnicity
- Reviewers



# Concerns of Reviewer Bias

Probability of NIH R01 award by race and ethnicity, FY 2000 to FY 2006 (N = 83,188)



D K Ginther et al. Science 2011;333:1015-1019

# The Hunt for Bias

# An Anonymizing Study

# Anonymization Experiments – Basic Assumptions

- Racial disparities in grant funding exists (Ginther et al): AAs award rates much lower than Whites. Other biases are suspected.
- Average preliminary overall impact scores account for variance in final scores that account for award disparity.
- The major hypotheses for score disparity are:
  - Reviewer bias and/or
  - Quality of application submission

# Specific Aims

- 1. To determine if masking PII information from grant applications reduces the differences in final scores for Black and White applicants.**
2. To determine if this reduces the differences in final scores for Male and Female applicants. (secondary)
3. To determine if this reduces the differences in final scores for Established and ESI applicants. (secondary)
4. To determine if this reduces the differences in final scores for applicants from more research intensive and less research intensive institutions. (secondary)

# Discussion